

founded upon the custom of amending acts by additional acts, to explain and amend preceding acts, a custom which involves endless perplexities, and has nothing in reason to recommend it. I hope Sir, the motion will not obtain.

Mr. Clymer alloted the motion—I wish Sir, that the Constitution may forever remain in its original form, as a monument of the wisdom and purity of those who framed it.

Mr. Stone was in favour of Mr. Sherman's motion. Sir, said he, the amendments are incorporated in the instrument, will alter that which is not true—for this Constitution has been signed by the delegates from the several States as a true instrument—therefore in this case we must go further, and say, that a constitution made at a time was defective, and George Washington, & those other worthy characters who signed this instrument, example said to have signed, the Constitution—According to the observation of the gentleman from South Carolina, respecting repealing laws to make a constitution, we must repeal the Constitution in order to make a new one—it will still give government say that legislature has authority to do this? To incorporate these amendments, the Constitution must however be repealed in part at least—The moment we prepare ourselves to do this, there is an end of the Constitution, and to the authority under which we act. Mr. Stone then replied particularly to the inference drawn by Mr. Smith from the passage which he had quoted from the Constitution, and observed, that the words could not imply any thing more than this, that such amendments, when adopted, agreeably to the mode pointed out, would be equally binding with the other parts of the system to which they do not specifically refer.

Mr. Gerry enquired whether the mode could make any sensible difference in the validity of the system, provided the fraction is the same—he conceived it could not. The amendment in my opinion, said he, has provided that amendments should be incorporated—the words are express, that they shall become "part of this constitution." The gentleman (Mr. Stone) says we shall lose the names of the worthy gentlemen who subscribed the constitution, but I will ask, whether the names would be of any consequence, except the constitution had been ratified by the several States? or will the system be of no effect since it is ratified, if the names were now erased?—If we adopt the mode proposed, we shall in all probability go on to make supplements to supplements, and thus involve the system in a maze of doubts and perplexities.—It appears to me, that in order that the citizens of the United States may know what the constitution is, it is necessary that it be compiled in one uniform, entire system—if the amendments are incorporated, the people will have one Constitution—but if they are added by way of supplement, they will have more than one: And if in the original system there should any clauses be found which are inconsistent with the added amendments, the government will be compounded of opposite principles, both in force at the same time.

Upon the idea of gentlemen, as to the fairnesses of the original system, if amendments are made upon their plan, they will be considered in a point of light in relation to the original; in this view, amendments are of no consequence, and had better be omitted.—This would tend to defeat the literary purposes of amendments altogether, by derogating from their dignity and authority.

Mr. Laurence was in favor of the motion made by Mr. Sherman—he said, it appeared to him impossible to incorporate the amendments in the constitution without involving very great absurdities in the supposition—if they should be engravened in the body of the constitution, it will make it speak a language different from what it originally did—What will become of the laws enacted under the instrument as it originally stood?—Will they not be entitled thereby? The ratification of the several states had respect to the original system.—It is true that a majority of them have proposed amendments, but this does not imply a necessity of altering the original, so as to make it a different system from that which was ratified.—The mode proposed by the motion is agreeable to custom—it is the least liable to objection, and appears to me safe and proper.

Mr. Benson observed, that this question was agitated in the select committee, and the result is contained in the report now under consideration—it should be remembered, that the ratifications of several of the States enjoined the alterations and amendments in this way; they propose that some words should be struck out, and the sentences altered—I do not conceive that incorporating the amendments can affect the validity of the original constitution—that will remain where it is, in the archives of Congress unaltered with all the names of the original subscribers.—The amendments are provided for in that instrument, and the completing those amendments is completing the original system—the records of the legislature will inform us how this was done,—and for my part, I can see no difficulty in proceeding agreeable to the report of the committee.

Mr. Page said that he supposed that the committee of the whole is now acting upon the constitution as upon a bill—and they have a right, said he, to take up the subject paragraph by paragraph.

I am opposed to the amendment of the preamble, of the constitution as proposed by the committee, as well as to the motion of the gentleman from Connecticut—I could with difficulty that we may not consume time in settling the mere form of conducting the business—but proceed, after rejecting the first amendment, to consider those that are subsequent in the report.

Mr. Livermore replied to Mr. Page—he said, that with respect to the constitution, the committee stood upon quite different grounds from what they did when

discussing a bill, and he contended that it is not in the power either of the legislature of the United States, or of all the legislatures upon the continent to alter the constitution, unless they were specially empowered by the people to do it.

Mr. Jackson advocated the motion of Mr. Sherman—he said, if we repeat this constitution we shall perhaps the next year have to make another—and in that way the people will never be able to know whether they have a permanent constitution or not.—The confirmation in my opinion ought to remain sacred and inviolate—I will refer to the constitution of England—Magna Charta, has remained as it was received from King John to the present day, and the Bill of Rights the same; and although the rights of the people in several respects have been more clearly ascertained and defined, those charters remain entire: A constitutional privilege has lately been established in the independence of the judges, but no alteration in the constitution itself was thought proper. All the amendments are supplementary—the sacred deposit of English liberty remains unaltered, though defects have been supplied and additions made.—The constitution of the United States has been made by the people; it is their own, & they have a right to it—I hope we shall not do anything to violate or annihilate it.

I therefore heartily join in the motion for striking out the words and adopting the mode proposed by the gentleman from Connecticut.

Several of the gentlemen spoke repeatedly upon the subject, time will not admit of our enlarging further.—The question on Mr. Sherman's motion being taken, it passed in the negative.

A doubt was then raised, whether it was necessary that the article in the Constitution which requires that two thirds of the legislature should be attended to by the committee;—this occasioned a debate—an appeal was made from this judgment to the house and on the question being put, whether the chairman's decision was in order, it passed in the affirmative.

The committee then reported progress, and had leave to sit again to-morrow.

Adjourned.

FRIDAY, August 14.

Hon. Abel Peltier, member from New-Hampshire, appeared, and took his seat in the house this day.

In committee of the whole on the subject of AMENDMENTS.

Mr. Trumbull in the chair.

The first amendment was again read, which was to fix to the introductory paragraph, these words: "Government being derived from their authority alone."

Mr. Gerry objected to the phrasing of this clause; it might seem to imply that all governments were influenced and intended for the benefit of the people, which was not true. Indeed most of the governments both of ancient and modern times were calculated on very different principles. They had chiefly originated in fraud or force, and were designed for the purpose of oppression and personal ambition. He wished to have nothing got out from this body as a maxim, which was false in fact, or which was not clear in its construction. He moved to alter the clause, by inserting the words "of right."

This motion was negatived.

Mr. Tucker objected to any amendments being made to the preamble of the constitution. This he said, was no part of the constitution, and the object was only to amend the constitution: The preamble was not more a subject of amendment than the letter of the. President annexed to the constitution.

Mr. Smith (S. C.) in answer to Mr. Tucker, shewed that this amendment had been recommended by three states; and that it was proper it should be made.

Mr. Tucker replied that he was not opposed to the principle, but thought this an improper place to express it; it could be inferred with propriety in a bill of rights if one should agree on, and in that form be referred to the constitution, but the preamble was not the place for it.

Others objected to the whole clause as it was unnecessary, since the words "We the people" contained in itself the principle of the amendment fully. Mr. Sherman observed that if the constitution had been granted from another power, it would be proper to express this principle; but as the right expressed in the amendment was natural and inherent in the people, it is unnecessary to give any reasons or any ground on which they made their constitution. It was the act of their own sovereign will. It was also said that it would injure the beauty of the preamble.

Mr. Maddison contended for the amendment—He saw no difficulty in associating the amendment with the preamble without injuring the property or sense of the paragraph. Though it was indisputable that the principle was on all hands acknowledged, & could itself derive no force from expressing, yet he thought it prudent to insert it as it had been recommended by 3 states.

The question on adopting the amendment being put, was carried in the affirmative.

Second amendment; from Art. 1 Sec. 2, par. 3, strike out all between the words "direct" and "until such time as" and instead thereof insert, "after the first enumeration, there shall be one representative for every thirty thousand, until the number shall amount to one hundred, after which the proportion shall be so regulated by Congress, that the number of representatives shall never be less than one hundred, nor more than one hundred and seventy five, but each state shall always have at least one representative."

Mr. Vining moved that a clause should be inserted in the paragraph, providing that when any one state possessed forty five thousand inhabitants, it should be entitled to two representatives.

This was negative without a division.

Mr. Ames moved to strike out the word "thousand" and insert "forty," so that the ratio of representation shall be one for forty thousand.—He went into a reasoning to prove the superiority advantages of one representative to five, the inferior advantages of five representatives. He cited an argument in his favor from the satisfaction which the people uniformly expressed in the present representation, that their minds were reconciled to it, and were convinced a more faithful and more prompt discharge of the functions of the Union would take place in so small an assembly: Experience has taught them that all the information that was necessary both of a general and local nature, would be found in a body similar to the present;—He urged the importance of the expense of a numerous representation, as a capital burden, which soon becomes dissatisfactory to the people. According to the ratio of 1 to 30,000, the increased expense would swell the representation to an enormous extent, whose support would be insufferable, and whose deliberations would be rendered almost impractical.

The present population would, on the first census, be 1,000,000. The augmentation would be very rapid, so as to prevent these evils.—He went very reluctantly into the usual arguments to prove that all these popular bodies are liable, in proportion to the number of fluctuations, fermentations and a feverish spirit.—By enlarging the representation, the government, he said, would depart from that choice of characters who could best represent the wisdom and integrity of the United States; and who would also be able to support the importance and dignity of branch of the legislature. Men would be induced more liable to improper influences, and more inclined to deserting leaders.

Mr. Ames said it appeared clear to him that as the whole number was increased, the individual consequence, the pride of character, and consequently responsibility of each member would be diminished.

The responsibility would also be in some proportion to the number of constituents. A representative, a large body of people would feel it a heavier weight imposed upon him, and he would be the most interested to support a virtuous cause, and double his exertions for the public good.

Mr. Ames contended that the original design of those who proposed the amendments affecting representation, was not to obtain an increase beyond what a census would give them; their intention was to fix a limitation, that it should not be in the power of Congress to diminish the representation at any time, but the point of security.

Mr. Ames was much more simple in his argument, than was of time obliges us rather to stretch the point on which he dwelt, than pursue the connected chain of his ideas.

Mr. Maddison in reply insisted that the principal sign of these amendments was to conciliate the minds of the people, and prudence required that the spirit of the states who had proposed the important amendment in contemplation, should be attended to. He said it was a fact that some states had not consented themselves to limitation, but had proposed an amendment of the number; he did not conceive it to be very necessary in this case to investigate the advantages of a numerous representation; he however admitted that the place to be searched, and the persons or things to be seized.

Mr. Ames was more simple in his argument, than was of time obliges us rather to stretch the point on which he dwelt, than pursue the connected chain of his ideas.

Mr. Maddison in reply insisted that the principal sign of these amendments was to conciliate the minds of the people, and prudence required that the spirit of the states who had proposed the important amendment in contemplation, should be attended to. He said it was a fact that some states had not consented themselves to limitation, but had proposed an amendment of the number; he did not conceive it to be very necessary in this case to investigate the advantages of a numerous representation; he however admitted that the place to be searched, and the persons or things to be seized.

Mr. Ames was more simple in his argument, than was of time obliges us rather to stretch the point on which he dwelt, than pursue the connected chain of his ideas.

Mr. Gerry objected to the phrasing of this clause; it might seem to imply that all governments were influenced and intended for the benefit of the people, which was not true. Indeed most of the governments both of ancient and modern times were calculated on very different principles. They had chiefly originated in fraud or force, and were designed for the purpose of oppression and personal ambition. He wished to have nothing got out from this body as a maxim, which was false in fact, or which was not clear in its construction. He moved to alter the clause, by inserting the words "of right."

This motion was negatived.

Mr. Tucker objected to any amendments being made to the preamble of the constitution. This he said, was no part of the constitution, and the object was only to amend the constitution: The preamble was not more a subject of amendment than the letter of the. President annexed to the constitution.

Mr. Smith (S. C.) in answer to Mr. Tucker, shewed that this amendment had been recommended by three states; and that it was proper it should be made.

Mr. Tucker replied that he was not opposed to the principle, but thought this an improper place to express it; it could be inferred with propriety in a bill of rights if one should agree on, and in that form be referred to the constitution, but the preamble was not the place for it.

Others objected to the whole clause as it was unnecessary, since the words "We the people" contained in itself the principle of the amendment fully. Mr. Sherman observed that if the constitution had been granted from another power, it would be proper to express this principle; but as the right expressed in the amendment was natural and inherent in the people, it is unnecessary to give any reasons or any ground on which they made their constitution. It was the act of their own sovereign will. It was also said that it would injure the beauty of the preamble.

Mr. Maddison contended for the amendment—He saw no difficulty in associating the amendment with the preamble without injuring the property or sense of the paragraph. Though it was indisputable that the principle was on all hands acknowledged, & could itself derive no force from expressing, yet he thought it prudent to insert it as it had been recommended by 3 states.

The question on adopting the amendment being put, was carried in the affirmative.

Second amendment; from Art. 1 Sec. 2, par. 3, strike out all between the words "direct" and "until such time as" and instead thereof insert, "after the first enumeration, there shall be one representative for every thirty thousand, until the number shall amount to one hundred, after which the proportion shall be so regulated by Congress, that the number of representatives shall never be less than one hundred, nor more than one hundred and seventy five, but each state shall always have at least one representative."

Mr. Vining moved that a clause should be inserted in the paragraph, providing that when any one state possessed forty five thousand inhabitants, it should be entitled to two representatives.

The question on adopting the amendment being put, was carried in the affirmative.

Second amendment; from Art. 1 Sec. 2, par. 3, strike out all between the words "direct" and "until such time as" and instead thereof insert, "after the first enumeration, there shall be one representative for every thirty thousand, until the number shall amount to one hundred, after which the proportion shall be so regulated by Congress, that the number of representatives shall never be less than one hundred, nor more than one hundred and seventy five, but each state shall always have at least one representative."

Mr. Vining moved that a clause should be inserted in the paragraph, providing that when any one state possessed forty five thousand inhabitants, it should be entitled to two representatives.

The question on adopting the amendment being put, was carried in the affirmative.

Second amendment; from Art. 1 Sec. 2, par. 3, strike out all between the words "direct" and "until such time as" and instead thereof insert, "after the first enumeration, there shall be one representative for every thirty thousand, until the number shall amount to one hundred, after which the proportion shall be so regulated by Congress, that the number of representatives shall never be less than one hundred, nor more than one hundred and seventy five, but each state shall always have at least one representative."

Mr. Vining moved that a clause should be inserted in the paragraph, providing that when any one state possessed forty five thousand inhabitants, it should be entitled to two representatives.

The question on adopting the amendment being put, was carried in the affirmative.

Second amendment; from Art. 1 Sec. 2, par. 3, strike out all between the words "direct" and "until such time as" and instead thereof insert, "after the first enumeration, there shall be one representative for every thirty thousand, until the number shall amount to one hundred, after which the proportion shall be so regulated by Congress, that the number of representatives shall never be less than one hundred, nor more than one hundred and seventy five, but each state shall always have at least one representative."

Mr. Vining moved that a clause should be inserted in the paragraph, providing that when any one state possessed forty five thousand inhabitants, it should be entitled to two representatives.

The question on adopting the amendment being put, was carried in the affirmative.

CONGRESS OF THE UNITED STATES.

IN THE HOUSE OF REPRESENTATIVES, MONDAY,

August 24, 1789.

RESOLVED, by the Senate and House of Representatives of the United States of America in Congress assembled, two thirds of both houses deeming it necessary, that the following articles be proposed to the several states, as amendments to the constitution of the United States; all, or any of which articles, when ratified by three fourths of the said legislatures, to be valid, to all intents and purposes, as part of the said constitution.

ARTICLES IN ADDITION TO, AND AMENDMENTS OF THE CONSTITUTION OF THE UNITED STATES OF AMERICA, PROPOSED BY CONGRESS, AND APPROVED BY THE LEGISLATURES OF THE SEVERAL STATES, TO BE RATIFIED BY THE FIFTH ARTICLE OF THE ORIGINAL CONSTITUTION.

ARTICLE 1. After the first enumeration required by the first article of the constitution, there shall be one representative for every thirty thousand, until the number shall amount to one hundred, after which the proportion shall be so regulated by Congress, that there shall not be less than one representative, nor more than one hundred and fifty thousand, for every sixty thousand persons, to be determined by the fifth article.

ART. 2. No law varying the compensation to the members of Congress shall take effect, until an election of representatives shall have intervened.

ART. 3. Congress shall make no law establishing religion, or prohibiting the free exercise thereof, nor shall the rights of conscience be infringed.

ART. 4. The freedom of speech, and of the press, and the right of the people peaceably to assemble, and to consult for their common good, and to apply to the government for a redress of grievances, shall not be infringed.

ART. 5. A well regulated militia, composed of the body of the people, being the best security of a free state, the right of the people to keep and bear arms shall not be infringed, but no one religious scruples of bearing arms, shall be compelled to render military service in person.

ART. 6. No soldier shall in time of peace be quartered in any house, without the consent of the owner, nor in time of war, but in a manner to be prescribed by law.

ART. 7. The right of the people to be secure in their persons, houses, papers, and effects, against unreasonable searches and seizures, shall not be violated; and no warrants shall issue, but upon probable cause supported by oath or affirmation, and particularly describing the place to be searched, and the persons or things to be seized.

ART. 8. No person shall be subject, except in case of impeachment, to more than one trial or one punishment for the same offence, nor shall he be compelled to give evidence in his own behalf, or in any criminal case, against himself.

ART. 9. In all criminal prosecutions, the accused shall enjoy the right to a speedy and public trial, to be informed of the nature and cause of the accusation, to be confronted with the witnesses against him, to have compulsory process for obtaining witnesses in his favor, to have a copy of the indictment or information, and to be allowed to call witnesses in his defense.

ART. 10. The trial of all crimes (except in cases of impeachment, and in cases arising in the land or naval forces, or in the militia when in actual service in time of war or public danger) shall be by an impartial jury, of the vicinage, with the requisite of unanimity for conviction; the right of challenge, and other accustomed requisites; and no person shall be held to answer for a capital or other infamous crime, unless on a presentment or indictment by a grand jury; but if a crime be committed in a place in the possession of an enemy, or in which an insurrection may prevail, the indictment or trial may by law be authorized in some other place within the same state.

ART. 11. No judicial power shall be allowed, where the value in controversy exceeds twenty dollars; nor shall any fact tried by a jury according to the course of the common law, be otherwise re-examined, than according to the rules of common law.

ART. 12. In suits at common law, the right of trial by jury shall be preserved.

ART. 13. Excessive bail shall not be required, nor excessive fines imposed, nor cruel and unusual punishments inflicted.

ART. 14. No state shall infringe the right of trial by jury in criminal cases, nor the rights of conscience, nor the freedom of speech, or of the press.

ART. 15. The enumeration in the constitution of certain rights shall not be construed to deny or disparage others retained by the people.

ART. 16. The powers delegated by the constitution to the government of the United States, shall be so divided among the three branches, that the legislative shall never exercise the powers vested in the executive or judicial; nor the executive the powers vested in the legislative or judicial; nor the judicial the powers vested in the legislative or executive.

ART. 17. The powers not delegated by the constitution, nor prohibited by it to the states, are reserved to the states respectively.

Ordered, that the Clerk of this house do carry to the Senate a fair and engraved copy of the said proposed articles of amendment, and desire their concurrence.

Extract from the Journal,
JOHN BECKLEY, Clerk.

CONSTANTINOPLE, April 13.

AMONG the troops that are filling off from Constantinople, five companies of Janissaries, consisting of a thousand men each, quarreling among themselves, on their arrival at Pontecorvo, a dreadful massacre took place, in which, of the 3000, very few arrived at safety.

ST. PETERSBURG, May 15.

The son of General Kamensky, who commands the army in Moldavia, arrived here yesterday with the news, that on the 29th of April General Desfelden compelled the Turks to retreat to within twenty wersts of Braila, near Mackanene, on the river Siret. In this action four hundred of the enemy were killed, and a considerable number drowned. A party of two hundred, who commanded in Moldavia, was taken prisoner, and about one hundred men, one piece, and three standards.

A second courier arrived this day from General Kamensky, with an account that, on the 30th of April General Desfelden had attacked the enemy in their camp near Galatz, on the Danube, and that after an obstinate engagement of more than three hours, he had totally defeated them. Fifteen hundred Turks were killed, and a party of three hundred, with a considerable number of officers, and about a thousand men, were taken prisoners.

A second courier arrived this day from General Kamensky, with an account that, on the 30th of April General Desfelden had attacked the enemy in their camp near Galatz, on the Danube, and that after an obstinate engagement of more than three hours, he had totally defeated them. Fifteen hundred Turks were killed, and a party of three hundred, with a considerable number of officers, and about a thousand men, were taken prisoners.

The Hon. Mr. LINCOLN, we are told, has resigned his commission as Major-General of the first division of the militia of this Commonwealth.

LEXINGTON, June 15.

On Wednesday the 3d instant, two men & three boys were fishing on Floyd's of Salt Fork River, when a party of Indians fell in with them, killed the two men and took the boy's property.

ART. 3. Congress shall make no law establishing religion, or prohibiting the free exercise thereof, nor shall the rights of conscience be infringed.

ART. 4. The freedom of speech, and of the press, and the right of the people peaceably to assemble, and to consult for their common good, and to apply to the government for a redress of grievances, shall not be infringed.

ART. 5. A well regulated militia, composed of the body of the people, being the best security of a free state, the right of the people to keep and bear arms shall not be infringed, but no one religious scruples of bearing arms, shall be compelled to render military service in person.

ART. 6. No soldier shall in time of peace be quartered in any house, without the consent of the owner, nor in time of war, but in a manner to be prescribed by law.

ART. 7. The right of the people to be secure in their persons, houses, papers, and effects, against unreasonable searches and seizures, shall not be violated; and no warrants shall issue, but upon probable cause supported by oath or affirmation, and particularly describing the place to be searched, and the persons or things to be seized.

ART. 8. No person shall be subject, except in case of impeachment, to more than one trial or one punishment for the same offence, nor shall he be compelled to give evidence in his own behalf, or in any criminal case, against himself.

ART. 9. In all criminal prosecutions, the accused shall enjoy the right to a speedy and public trial, to be informed of the nature and cause of the accusation, to be confronted with the witnesses against him, to have compulsory process for obtaining witnesses in his favor, to have a copy of the indictment or information, and to be allowed to call witnesses in his defense.

ART. 10. The trial of all crimes (except in cases of impeachment, and in cases arising in the land or naval forces, or in the militia when in actual service in time of war or public danger) shall be by an impartial jury, of the vicinage, with the requisite of unanimity for conviction; the right of challenge, and other accustomed requisites; and no person shall be held to answer for a capital or other infamous crime, unless on a presentment or indictment by a grand jury; but if a crime be committed in a place in the possession of an enemy, or in which an insurrection may prevail, the indictment or trial may by law be authorized in some other place within the same state.

ART. 11. No judicial power shall be allowed, where the value in controversy exceeds twenty dollars; nor shall any fact tried by a jury according to the course of the common law, be otherwise re-examined, than according to the rules of common law.

ART. 12. In suits at common law, the right of trial by jury shall be preserved.

ART. 13. Excessive bail shall not be required, nor excessive fines imposed, nor cruel and unusual punishments inflicted.

ART. 14. No state shall infringe the right of trial by jury in criminal cases, nor the rights of conscience, nor the freedom of speech, or of the press.

ART. 15. The enumeration in the constitution of certain rights shall not be construed to deny or disparage others retained by the people.

ART. 16. The powers delegated by the constitution to the government of the United States, shall be so divided among the three branches, that the legislative shall never exercise the powers vested in the executive or judicial; nor the executive the powers vested in the legislative or judicial; nor the judicial the powers vested in the legislative or executive.

ART. 17. The powers not delegated by the constitution, nor prohibited by it to the states, are reserved to the states respectively.

ART. 18. The freedom of speech, and of the press, and the right of the people peaceably to assemble, and to consult for their common good, and to apply to the government for a redress of grievances, shall not be infringed.

ART. 19. A well regulated militia, composed of